# Pittsburgh Water and Sewer Authority

Single Audit

2013



# YEARS ENDED DECEMBER 31, 2013 AND 2012

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#### **Independent Auditor's Report**

Board of Directors Pittsburgh Water and Sewer Authority

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Pittsburgh Water and Sewer Authority (Authority), a component unit of the City of Pittsburgh (City), Pennsylvania, as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of December 31, 2013 and 2012, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Board of Directors Pittsburgh Water and Sewer Authority Independent Auditor's Report Page 2

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on page i through vi be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to obtain an opinion or provide any assurance.

#### Supplementary Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 21, 2014 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Maher Duessel

Pittsburgh, Pennsylvania April 21, 2014

2013 Financial Statements Management's Discussion and Analysis

The Pittsburgh Water and Sewer Authority (Authority) comparative 2013 and 2012 fiscal year financial statements enclosed have been conformed to meet the requirements of Governmental Accounting Standards Board (GASB) Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments." The financial statements incorporate three basic statements: the Statements of Net Position, the Statements of Revenues, Expenses and Changes in Net Position, and the Statements of Cash Flows.

This Management's Discussion and Analysis (MD&A) is based upon facts, decisions, and conditions known as of the date of the audit report. Please note that the historical information provided in the financial statements and MD&A reflects the results of past operations and is not necessarily indicative of results of future operations. Future operations will be affected by various factors, including, but not limited to, regulatory mandates, rate changes, weather, labor contracts, population changes, business environment and other matters, the nature and effect of which cannot now be determined.

#### Using This Financial Report - Overview of Reporting Changes

The Statements of Net Position present information about the resources which are available to the Authority and claims against these resources. Both assets and liabilities are classified in a format which segregates current from long-term. In addition, assets available for special purposes – labeled "restricted assets" - are segregated from those assets available for operations. The Authority's restricted assets represent money on deposit with the bond trustee to meet indenture, debt service, and construction program requirements. Liabilities have a similar classification segregating claims on restricted assets from claims on assets available for operations. The net position section of the Statements of Net Position classifies the total net position as net investment in capital assets, restricted for capital activity and debt service, and unrestricted.

The Statements of Revenues, Expenses, and Changes in Net Position summarize operating and non-operating activity for the fiscal year and the resulting impact on the Authority's net position.

The Statements of Revenues, Expenses, and Changes in Net Position include wastewater treatment revenues and expenses for services provided by the Allegheny County Sanitary Authority (ALCOSAN). There are no outstanding bond issues associated directly or indirectly with wastewater revenue streams.

The Statements of Cash Flows have been prepared using the direct method. The statements provide an analysis of the Authority's cash by operating, investing, and capital and related financing activities over the respective fiscal year.

#### **Financial Highlights**

In 2013, operating income decreased by 12% or \$4.46 million, but positive non-operating items resulted in an overall net gain of \$10.62 million, up from a \$.989 million net gain in 2012. Below are the 2013 financial highlights:

Total operating revenues in 2013 were down \$1.48 million or 1.0% to \$142.66 million when compared to 2012. Wastewater treatment revenues decreased \$.460 million. Water and sewer conveyance revenues decreased \$1.42 million from 2012, primarily due to a mild summer, and the continuing trend for reduced residential water usage.

Total non-operating revenues and expenses decreased by net of \$14.098 million, mostly driven by a turnaround in the fair market value of the 2008C2 investment swap to an \$11.564 gain as contrasted to a \$.362 million loss in 2012. Bond interest and amortization also dropped by \$5.98 million in 2013, reflecting favorable market conditions and changes in credit facilities. Donated property revenue was \$.616 million, a decrease of \$1.92 million when compared to 2012. Non-operating revenue for grants was \$.15 million and interest revenue decreased by \$.218 million to \$.278 million, due to low market rates.

Total operating expenses increased in 2013 to \$109.25 million compared to \$106.27 million in 2012. Significant operating expenses included the following factors:

• Salary and employee benefit expenses were up \$.195 million or 1.1%. The increase is attributed to an average salary rate increase of 3% and a 4.1% increase in benefit costs.

The majority of Authority employees are represented by one of three labor unions. The Pittsburgh Joint Collective Bargaining Committee (PJCBC) represents blue-collar employees. The American Federation of State, County and Municipal Employees (AFSCME) represents Local 2719 [white-collar] employees and Local 2037 [foremen]. A new three-year agreement with AFSCME became effective January 1, 2014 and will expire December 31, 2016. A four-year agreement with the PJCBC became effective January 1, 2013, and expires December 31, 2016.

- Overall direct operating expenses, excluding salaries and benefits, decreased by \$1.3 million to \$54.61 million in 2013 or 2.3% from \$55.91 million in 2012. Wastewater treatment expense decreased by \$.499 million or 1.1% to \$45.97 million when compared to \$46.47 million in 2012, due to reduced volume. Chemicals expense decreased by \$.474 million partially due to bidding changes tied to a Veolia OPEX. Equipment expenses increased by \$.153 million. Materials costs increased to \$.395 million in 2013, from \$.389 million in 2012. Catch basin cleaning increased by \$.100 million to \$.454 million or 28.2% from 2012. Repairs & maintenance decreased by \$.422 million from 2012. Computer software costs decreased 48.5% or \$.523 million from the previous year as the new ERP system went into service.
- Overall G&A expenses increased 19.3%, to \$14.14 million from \$11.85 million in 2012.
   Significant expense reductions were a \$.919 million drop in contingencies, \$.474 million in electric, and \$1.02 million reduction in bad debt. Significant expense increases were \$3.07 million in consultants, \$.578 million in legal, and \$.687 in other professional services.
- Overall other expenses decreased 6.5% or \$3.99 million to \$57.86 million in 2013 from \$61.85 million in 2012. Non-city water subsidy to Pennsylvania American Water Company (PAWC) decreased 7.3% or \$.160 million to \$2.04 million in 2013 compared to \$2.19 million in 2012. Interest expense on long-term debt decreased 12.1% or \$3.88 million to \$28.32 million in 2013 compared to \$32.2 million in 2012.
- In 2013, cash collections were stable, with a \$ .113 million decrease compared to 2012, or .1%. A decrease in average water usage as is occurring at water systems nationwide and a mild summer were mostly canceled out by the regaining of a major industrial customer. The Authority collected approximately 99% of its billings for 2013. There was a \$1.0 million reduction in bad debt reserve from 2012, due to improved collection of older aged debt over the last two years.

#### Other 2013 highlights include:

- In early 2012, the Authority decided to engage an outside management company to direct its operations. After an extensive search, the Authority selected and engaged Veolia Water North America (Veolia), a subsidiary of Veolia Environnement S.A., the world's largest supplier of water services. Veolia was engaged for a one-year period beginning in July 2012, with an optional six-month renewal available at the Authority's discretion. Said extension was granted in mid-2013 and the agreement was extended further through December of 2014.
- As part of the engagement of Veolia to manage the Authority, a diagnostic study was
  performed by Veolia of operations and expenditures. As a result of these fast-tracked
  evaluations, a number of operational improvement initiatives (known as Key Performance
  Indicators) and monetary efficiency initiatives (known as Opex Initiatives) have been
  developed and presented to the Authority. It was felt that with implementation of these

initiatives, as approved by the Authority, significant operational efficiencies and cost savings would be reached in 2013. In fact, a number of the highlights listed below, including the fire line maintenance charge and large customer water use agreement, were tied to these indicators and initiatives. An independent agreed upon procedures examination matching business plan presentation to invoicing for these initiatives has been requested by Veolia and will be initiated by PWSA. It will be performed in mid-2014 by an outside accounting firm.

- In 2010, it was decided to award a new Enterprise Resource Program (ERP) contract to Cogsdale Corporation, a Microsoft Dynamics Gold partner. The implementation proceeded in 2011, with the Finance module going live in January 2012. Work was ongoing in 2012 and 2013 for implementing Cogsdale's Customer Service Module (CSM), which went live in late 2013. CSM module implementation is projected to continue through early to mid-2014.
- The Authority continued its relationship with Jordan Tax Service, Inc. (JTS) as its Collector and the law firm of Goehring, Rutter & Boehm, P.C. as Special Legal Counsel for the collection of delinquent water, sewer, and sewage treatment charges. The agreement calls for a collection commission, plus other administrative and legal proceeding costs, to be added to all Authority delinquent claims not paid within 90 days of the initial billing date. If fully collected, the Authority stands to collect 100% of delinquent balances without incurring a collection agency fee. The Authority is reimbursing JTS for commissions lost and expenses for certain accounts that have been recalled from collections. Said reimbursements totaled \$.022 million in 2013. JTS collected \$1.591 million, of which the Authority received \$1.361 million during 2013. It should be noted that December 2013 collections will be recognized in 2014 due to startup issues with the CSM module of the new ERP system.
- In January of 2010, the Authority began assessing a 5% Distribution Infrastructure System Charge (DISC) on all bills, increasing to 7% in 2011. This charge is applied to the water and sewer conveyance components of the invoice and is dedicated to system improvements and capital needs. The DISC collection total in 2010 was \$4.16 million, with no expenditures. It was decided to allow funds to accumulate the first year, and then budget expenditures for 2011 from the funds received in 2010. The 2013 budget for DISC expenditures was \$5.8 million, of which \$5.24 million was spent. The expenditures for 2013 included water and sewer relays, catch basin replacement, castings, and security cameras for the Water Treatment Plant.
- In 2006, the Board of Directors (Board) of the Authority approved a fire line maintenance charge on fire lines in place for its commercial and industrial customers. Implementation of this charge did not occur at the start of 2007 as envisioned. Veolia, as part of its diagnostic studies mentioned above, realized this oversight and the Authority implemented the charge in January of 2013. This charge generated revenues for the Authority of roughly \$.350 million in 2013.
- In 2012, one of the Authority's largest customers ceased drawing water from the Authority, instead drawing from well water on its own property. An agreement went into effect in June of 2013, with the Authority generating nearly \$.600 million in additional revenue in 2013. Said revenue essentially covered the cost of the new service line on a cash basis and the Authority looks to receive over \$1.1 million per year in additional revenues for the ten-year life and potential additional ten-year optional term of this contract.
- As part of the Veolia diagnostic studies, volume of water used for cyclic flushes of the
  filter at the water treatment plant and daily treatment volume at the Highland membrane
  plant were examined. It was found that more water per flush was being used at the
  treatment plant than optimum and that the Authority was retreating far more water than
  needed at the membrane plant. In reducing the volumes of flush water and retreated

water respectively, savings of over \$.325 million were generated in 2013 and savings look to run at approximately \$.900 million per year going forward.

- In anticipation of more stringent EPA regulations regarding Trihalomethane (THM) in drinking water for 2013, the Authority in 2012 entered into a pilot program with PAX Water Technologies to fit three water storage tanks with a THM Removal Sprinkler Aeration system to reduce THMs in distributed water. The tanks affected were Squirrel Hill, Allentown, and Brashear Tank #2. Brashear Tank #2 ran successfully in 2013 and is being permanently accepted. Allentown and Squirrel Hill were under construction in 2013 and should go on line in early 2014. This system will allow the Authority to continue to meet the new EPA standards.
- Debt service coverage was 1.99 in 2013 and 2.18 in 2012. These coverage factors exceed the 1.2 coverage factor required under the bond covenant.
- The Authority expended \$12.88 million on Bond and Pennvest capital projects in 2013, a decrease of \$15.65 million over the \$28.53 million expended in 2011. In October of 2013, the 2008 construction fund was depleted. Of \$47.58 million budgeted in Pennvest loans, \$2.07 million was spent in 2013, with \$13.47 million of approved funding available. The Authority looks to again step up its capital project spending with the 2013 bond issue. It should be noted that the DISC program is now funding projects that would have historically been paid for with capital dollars. This approach saves additional bond interest and issuance costs. These projects totaled \$5.24 million in 2013.
- There was a substantial amount of bond-related activity for the Authority in 2013. During December 2013, the Authority issued \$130 million in Series A First Lien Revenue Refunding Bonds ("2013 Series A Bonds"), the proceeds of which were used to defease through current refunding the entire balance of the Series 2003, Series 2007 B-1, and Series 2007 B-2 Bonds and pay \$12.38 million in respect to termination of interest rate swap agreements related to the Series 2007 B-1 and B-2 bonds. The swap termination realized roughly \$13.3 million in present value savings to the Authority, netting almost \$1.0 million in long-term cost reduction. \$86.7 million in Series B First Lien Revenue Bonds ("2013 Series B Bonds") were also issued, the proceeds of which are to fund water and sewer system capital improvement projects and reimburse the Authority for capital expenditures paid for by the Authority in 2013. Standby purchase agreements for the 2008 D2 and 2008 C2 bonds were renewed through August 2014 and letters of credit were negotiated for the 2008 B2 and 2008B1 bonds, expiring in August 2016 and August 2018, respectively.
- The City of Pittsburgh is the largest of the 83 municipalities that convey raw sewage to ALCOSAN for treatment. In January 2004, the Authority and the City of Pittsburgh executed a Consent Order and Agreement (Order) regarding sanitary and combined sewer overflows within the City of Pittsburgh. The other signatories to the Order are the Pennsylvania Department of Environmental Protection and Allegheny County Health Department, which executed the Order on April 21, 2004. The Long-Term Control Plan to address combined and sanitary sewer overflows required under the order was submitted on schedule on July 31, 2013.

The Order does not contain fines or penalties for past non-compliance, but does propose binding obligations for work on a going forward basis. The Authority continues to meet the requirements of the Order. See Note 12 - Commitments and Contingencies for additional details.

• The City of Pittsburgh remained under financial stress in 2013. The Authority has three agreements with the City of Pittsburgh. The Authority leases the water and sewer system under the Capital Lease, which was fully funded in 1995. The Authority makes payment to the City of Pittsburgh for direct and indirect services under the Cooperation Agreement. Under this Agreement, the Authority also funds, on behalf of the City of Pittsburgh, a rate equalization subsidy to other City water companies. Under a separate

agreement, the Authority also, on behalf of the City of Pittsburgh, is required to purchase delinquent wastewater treatment receivables. The Authority is financially self-sufficient and should not be adversely affected by the financial status of the City of Pittsburgh. Any other actions by the City of Pittsburgh to increase Authority funding of the City of Pittsburgh would require Board approval.

#### **CONDENSED FINANCIAL STATEMENTS**

#### **CONDENSED STATEMENT OF NET POSITION**

(Dollars expressed in thousands)

	December 31,					Variance		
		2013		2012		Dollars	%	
Capital assets:						Increase (D	ecrease)	
Producing assets	\$	547,726	\$	514,924	\$	32,802	6.4%	
Construction in progress		24,105		48,681		(24,576)	-50.5%	
Restricted assets		97,557		23,785		73,772	310.2%	
Current assets and bond costs		57,705		62,433		(4,728)	-7.6%	
Total Assets	\$	727,093	\$	649,823	\$	77,270	11.9%	
Total Deferred Outflows of Resources	\$	59,146	\$	122,893	\$	(63,747)	-51.9%	
Liabilities:								
Current liabilities	\$	52,994	\$	54,707	\$	(1,713)	-3.1%	
Long-term liabilities	•	788,379	•	783,767	·	4,612	0.6%	
Total Liabilities		841,373		838,474		2,899	0.3%	
Net Position:								
Net investment in capital assets		(55,316)		(69,171)		13,855	-20.0%	
Restricted for capital activity and debt service		9,125		9,121		4	0.0%	
Unrestricted		(8,943)		(5,708)		(3,235)	56.7%	
Total Net Position		(55,134)		(65,758)		10,624	-16.2%	

#### CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

(Dollars expressed in thousands)

	Year Ended December 31,					Variance		
		2013		2012		Dollars	%	
						Increase (De	crease)	
Operating Revenues	\$	142,657	\$	144,138	\$	(1,481)	-1.0%	
Operating Expenses:								
Direct operating		40,667		37,490		3,177	8.5%	
Wastewater treatment		45,969		46,468		(499)	-1.1%	
Cooperation Agreement		7,150		7,150		-	0.0%	
Subsidy of non-customer City residents		2,037		2,197		(160)	-7.3%	
Depreciation		13,431		12,967		464	3.6%	
Total Operating Expenses		109,254		106,272		2,982	2.8%	
Operating Income		33,403		37,866		(4,463)	-11.8%	
Non-operating revenues (expenses):		ŕ		ŕ		, ,		
Donated property		616		2,533		(1,917)	-75.7%	
Interest revenue		278		496		(218)	-44.0%	
Interest expense and other		(23,673)		(39,906)		16,233	-40.7%	
Total Non-operating Revenues (Expenses)		(22,779)		(36,877)		14,098	-38.2%	
Net Gain/(Loss)	\$	10,624	\$	989	\$	9,635	974.2%	

#### **Financial Condition**

The Authority's financial condition in 2013 remained stable for an eleventh consecutive year. Water utility revenues decreased slightly to \$93.05 million from \$94.27 million. This reduction is primarily due to reduced consumption in line with the nationwide trend toward water conservation, and a mild summer. The agreement mentioned above with a major customer helped reduce the revenue decrease. A rate increase effective January 2014 will increase utility revenue and unrestricted cash. Total cash and cash equivalents increased to \$119.67 million with the new bond issue. Investment interest rates remain historically low, impacting return on reserves invested.

The Authority's strategic plan continues to focus on improving its financial condition, customer service, improving internal efficiencies, maintaining regulatory compliance and security, while providing an environment that encourages employee development.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Executive Director, Penn Liberty Plaza I, 1200 Penn Ave., Pittsburgh, PA 15222.

## STATEMENTS OF NET POSITION

(Dollars expressed in thousands)

## DECEMBER 31, 2013 AND 2012

	 2013	2012	
Assets			
Current assets:			
Cash and cash equivalents	\$ 33,756	\$	39,361
Accounts receivable, net:			
Water:	7.570		7.062
Billed Unbilled	7,578 5,001		7,062
	 5,001		5,091
Total water	 12,579		12,153
Wastewater treatment:			
Billed	4,994		4,824
Unbilled	 2,924		3,304
Total wastewater treatment	 7,918		8,128
Other receivables	 789		767
Total accounts receivable, net	21,286		21,048
Prepaid expenses	433		272
Inventory	2,230		1,752
Total current assets	 57,705		62,433
Noncurrent assets:			
Restricted assets:			
Cash and cash equivalents	85,913		3,164
Investments	 11,644		20,621
Total restricted assets	97,557		23,785
Capital assets, not being depreciated	24,105		48,681
Capital assets, net of accumulated depreciation	547,726		514,924
Total noncurrent assets	669,388		587,390
<b>Total Assets</b>	 727,093		649,823
Deferred Outflows of Resources			
Deferred charge on refunding	33,329		22,111
Accumulated decrease in fair value of hedging derivatives	25,817		100,782
<b>Total Deferred Outflows of Resources</b>	 59,146		122,893
	 	(Co	ontinued)

## STATEMENTS OF NET POSITION

(Dollars expressed in thousands)

# DECEMBER 31, 2013 AND 2012 (Continued)

	2013		2012		
Liabilities					
Current liabilities:					
Bonds and loans payable, current portion	\$ 19,264	\$	16,615		
Accrued payroll and related obligations	747		706		
Accounts payable wastewater treatment	16,068		17,241		
Accounts payable and other accrued expenses	5,900		6,055		
Accounts payable from restricted assets	3,579		2,872		
Accrued interest payable from restricted assets	 7,436		11,218		
Total current liabilities	 52,994		54,707		
Noncurrent liabilities:					
Unearned revenue	249		271		
Accrued payroll and related obligations	614		757		
Swap liability	32,404		118,933		
Bonds and loans payable, net of current portion	 755,112		663,806		
Total noncurrent liabilities	 788,379		783,767		
Total Liabilities	 841,373		838,474		
Net Position					
Net investment in capital assets	(55,316)		(69,171)		
Restricted for capital activity and debt service	9,125		9,121		
Unrestricted	 (8,943)		(5,708)		
<b>Total Net Position</b>	\$ (55,134)	\$	(65,758)		
		(C	oncluded)		

# STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

(Dollars expressed in thousands)

## YEARS ENDED DECEMBER 31, 2013 AND 2012

	2013	2012		
Operating Revenues:				
Residential, commercial, and industrial water sales	\$ 93,052	\$ 94,272		
Wastewater treatment	46,969	47,429		
Other	2,636	2,437		
Total operating revenues	142,657	144,138		
Operating Expenses:				
Direct operating expenses	40,667	37,490		
Wastewater treatment	45,969	46,468		
Cooperation agreement operating expenses:				
Indirect cost allocation - sewer conveyance	3,000	3,192		
Indirect cost allocation - water	4,150	3,958		
Expense of water provided by other entities:				
Subsidy of customers located in the City	2,037	2,197		
Depreciation	13,431	12,967		
Total operating expenses	109,254	106,272		
Operating Income	33,403	37,866		
Non-operating Revenues (Expenses):				
Donated property	616	2,533		
Interest revenue	278	496		
Investment income - change in fair market value of swap	11,564	(362)		
Interest and amortization - bonds	(33,053)	(39,024)		
Interest expense - other	(510)	(520)		
Bond issuance costs	(1,674)	<u> </u>		
Total non-operating revenues (expenses)	(22,779)	(36,877)		
Net Income (Loss)	10,624	989		
Net Position:				
Beginning of year, as restated	(65,758)	(66,747)		
End of year	\$ (55,134)	\$ (65,758)		

## STATEMENTS OF CASH FLOWS

(Dollars expressed in thousands)

## YEARS ENDED DECEMBER 31, 2013 AND 2012

	2013			2012	
Cash Flows From Operating Activities:					
Cash received from customers	\$	142,419	\$	142,532	
Cash paid to suppliers and employees and customer refunds		(40,616)		(38,195)	
Cash paid to City of Pittsburgh under the Cooperation Agreement		(7,150)		(7,150)	
Cash paid to other water companies for subsidy of customers		(2.025)		(0.105)	
located in the City of Pittsburgh		(2,037)		(2,197)	
Cash paid to ALCOSAN for wastewater treatment		(47,142)		(45,532)	
Net cash provided by (used in) operating activities		45,474		49,458	
Cash Flows From Investing Activities:					
Purchase of investment securities		(126,287)		(100,832)	
Proceeds from sale and maturities of investment securities		137,838		124,307	
Interest income		278		496	
Net cash provided by (used in) investing activities		11,829		23,971	
Cash Flows From Capital and Related Financing Activities:					
Purchase/construction of property, plant, and equipment		(21,439)		(30,553)	
Proceeds from issuance of revenue bonds		216,910		-	
Proceeds from Pennvest Loans		2,537		1,916	
Payment made for bond issuance and reoffering costs		(1,674)		(807)	
Principal payments on debt		(144,184)		(15,064)	
SWAP receipts		396		654	
SWAP payments		(16,669)		(17,012)	
Liquidity and remarketing fees		(4,643)		(3,686)	
Interest paid on borrowings		(11,393)		(11,507)	
Net cash provided by (used in) capital and related financing activities		19,841		(76,059)	
Increase (Decrease) in Cash and Cash Equivalents		77,144		(2,630)	
Cash and Cash Equivalents:					
Beginning of year		42,525		45,155	
End of year	\$	119,669	\$	42,525	
Consists of:					
Restricted cash and cash equivalents	\$	85,913	\$	3,164	
Unrestricted cash and cash equivalents		33,756		39,361	
•	\$	119,669	\$	42,525	
Reconciliation of Operating Income to Net Cash Provided by					
(Used in) Operating Activities:					
Operating income	\$	33,403	\$	37,866	
Adjustments to reconcile operating income to net cash					
provided by (used in) operating activities:					
Depreciation and amortization		13,431		12,967	
Reserve for uncollectible amounts		(1,012)		(934)	
Change in:					
Accounts receivable - water and wastewater		796		103	
Other accounts receivable		(22)		(775)	
Wastewater accounts payable		(1,173)		936	
Accounts payable and other accrued expenses		(155)		(985)	
Other		206		280	
Net cash provided by (used in) operating activities	\$	45,474	\$	49,458	

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

#### 1. ORGANIZATION

The Pittsburgh Water and Sewer Authority (Authority) provides water to approximately 80,000 residential, commercial, and industrial customers located in the City of Pittsburgh (City), Pennsylvania, and collects wastewater throughout the City.

A Board of Directors (Board) appointed by the Mayor of the City governs the Authority.

The Authority is a body politic and corporate, organized and existing under the Pennsylvania Municipalities Authorities Act. The Authority was established by the City in 1984 to assume responsibility from the City for management, operation, maintenance, and improvement of virtually the entire City water supply, distribution, and wastewater collection systems (the "Water and Wastewater System" or "System"). The Authority's term of existence is through 2045. At inception, the City contributed \$5.3 million to the Authority in the form of customer accounts receivable.

The Authority has the right to establish user fees and charges without being subject to the approval of any department, board, or agency of Pennsylvania or the City. The Authority is also authorized to issue bonds and notes payable solely from the Authority's revenues.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Reporting Entity

These financial statements present the financial position, income, changes in net position, and cash flows of the Authority. The Authority is a component unit of the City in accordance with applicable guidance. The Authority's financial statements are not intended to present the financial position or results of operations of the City taken as a whole.

## Basis of Accounting and Measurement Focus

The accompanying financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board (GASB). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

The Authority functions as a Business-Type Activity, as defined by GASB.

#### Classification of Net Position

In accordance with the provision of GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments," net position is classified into three components – net investment in capital assets; restricted; and unrestricted. These classifications are defined as follows:

- Net investment in capital assets This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount is not included in the calculation of net investment in capital assets. Instead, that portion of the debt or deferred inflow of resources is included in the same net position component (restricted or unrestricted) as the unspent amount.
- Restricted This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported.
- Unrestricted This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the Authority's policy is to first apply the expense towards restricted resources and then towards unrestricted resources

#### Cash and Cash Equivalents

Cash and cash equivalents include all highly liquid investments, both restricted and unrestricted, with maturity of three months or less at date of purchase.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

#### YEARS ENDED DECEMBER 31, 2013 AND 2012

#### Premiums and Discounts

Original issue bond premiums and discounts are amortized over the life of the related bonds using the effective interest method of amortization. The unamortized balance of premiums and discounts is presented net on the statements of net position as a decrease to bonds payable.

### **Deferred Refunding Loss**

In accordance with applicable guidance, the excess of the reacquisition price over the net carrying amount of refunded debt is recorded as a deferred outflow of resources on the statements of net position and amortized as a component of interest expense over the shorter of the term of the refunding issue or refunded bonds.

#### Remarketing, Liquidity, and Letter of Credit Fees

Associated with the Authority's variable rate bonds, the Authority pays various fees to periodically remarket the bonds and to third parties to provide liquidity in the event that the Authority is unable to remarket the variable rate bonds and needs to repurchase the bonds on a temporary basis until they can be later remarketed. These fees are generally paid quarterly and are calculated as a percentage of the outstanding par amount of the variable rate bonds.

#### Capital Assets

Capital assets owned by the Authority are recorded at cost including that portion of deferred interest that is ultimately capitalized. Depreciation of fixed assets owned by the Authority is provided on the straight-line method based on the estimated useful lives of the various classes of assets. Utility assets have estimated useful lives ranging from 30 to 70 years. Non-utility assets have estimated useful lives ranging from 5 to 10 years.

The Authority also receives donated property relating mostly to dedicated water and sewer lines. These assets are capitalized at their estimated fair market value and depreciated in accordance with the estimated useful lives noted above.

The water and sewer system represents assets leased from the City. Amortization of capital lease assets is provided on the straight-line basis applying an estimated average remaining useful life from the inception of the lease.

Maintenance and repairs are charged to expense as incurred.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

## <u>Deferred Outflows/Inflows</u> of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Authority currently has two items that qualify for reporting in this category: the accumulated decrease in fair value of hedging derivatives on the statements of net position and deferred charge on refunding.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflow of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Authority's financial statements currently do not include that element.

#### Clarification of Revenues

The Authority has classified its revenues as either operating or non-operating revenues according to the following criteria:

- Operating revenues Operating revenues include activities that have the characteristics of exchange transactions, such as residential, commercial, industrial water sales and wastewater treatment.
- Non-operating revenues Non-operating revenues include activities that have the characteristics of non-exchange transactions, such as interest income and other revenue sources.

#### Compensated Absences

A liability for vacation, personal, and sick days is accrued when related benefits are attributable to services rendered and to the extent it is probable that the Authority will ultimately compensate employees.

#### Inventory

Inventory is stated at cost, on a moving average price basis.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Reclassification

Certain amounts from the prior year financial statements were reclassified to conform to the current year presentation.

#### **Adoption of Pronouncements**

The Authority has adopted GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities." This statement reclassifies certain items that were reported as assets and liabilities as deferred outflows of resources and deferred inflows of resources. As a result of this statement, net deficit as of December 31, 2011 was reduced to \$66,747 by a restatement of \$23,242, to remove bond issue costs that were previously considered assets. This restatement of the January 1, 2012 net position as described above then resulted in a December 31, 2012 restated net deficit position of \$65,578 (previously presented as net deficit of \$42,516). Net income for the period ending 12/31/2012 remained the same.

#### Pending Pronouncements

GASB has issued Statement No. 67, "Financial Reporting for Pension Plans," effective for financial statements for periods beginning after June 15, 2013, and has also issued Statement No. 68, "Accounting and Financial Reporting for Pensions," effective for fiscal years beginning after June 15, 2014. These statements revise existing guidance for the financial reports of most pension plans, and establish new financial reporting requirements for most governments that provide their employees with pension benefits.

GASB has issued Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68," effective for financial statements for periods beginning after June 15, 2013. This statement addresses an issue regarding Statement No. 68 relating to amounts associated with contributions, if any, made by a state or local government employer or nonemployers contributing entity to a defined

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

benefit pension plan after the measurement date of the government's beginning net pension liability. The impact of the effect of the implementation of these statements on the Authority's financial statements has not yet been determined. Please refer to Note 3 below for further discussion about pension benefits for Authority employees.

#### 3. TRANSACTIONS WITH THE CITY OF PITTSBURGH

During July 1995 the City and the Authority entered into a Capital Lease Agreement and a Cooperation Agreement (collectively referred to as the "Agreements").

#### Cooperation Agreement

Under the terms of the Cooperation Agreement, City water department employees became employees of the Authority. As a result, the Authority assumed various personnel-related obligations from the City's water department. Other direct costs of the System's water operations are now generally paid directly by the Authority under the Cooperation Agreement, rather than paid by the City and reimbursed by the Authority. The City provides the Authority with various services in accordance with the Cooperation Agreement and the Authority reimburses the City for direct and indirect costs attributed by the City to the operation and maintenance of the System.

Under the Agreements, the Authority provides up to 600 million gallons of water annually for the City's use without charge. Also, the Authority assumes the City's obligation for the cost of subsidizing water service to residents of the City situated beyond the Authority's service area so that those water users pay charges that mirror the rates of the Authority.

#### System Leases

The Capital Lease Agreement stipulates minimum lease payments of approximately \$101 million, all of which were satisfied during the initial three years of the capital lease.

The Capital Lease Agreement has a term of thirty years and provides the Authority with the option to purchase the System for one dollar in 2025.

#### Pension

Employees of the Authority participate in the City's Municipal Pension Fund Plan (Plan). Employees who became members of the Plan prior to January 1, 1988 are required to

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

contribute 5% of pre-tax pay. Those joining thereafter are required to contribute 4%. Substantially all the Authority's 2013 payroll of \$13,213 was covered by the Plan. Employee contributions for the year amounted to approximately \$514.

The City's obligations relative to the Plan are determined in accordance with various Pennsylvania statutes. The extent of the Authority's participation in such obligations with respect to those former City employees whose membership continued upon becoming employees of the Authority is determined by the shared interpretation of the City and Authority of the intent of the Cooperation Agreement.

The 2013 Minimum Municipal Obligation calculated for the City's Plan indicated a 2013 normal cost of \$756 associated with those former City employees whose participation continued upon becoming employees of the Authority as provided by the Cooperation Agreement. The Authority estimates that the normal cost for 2013, together with other elements of expense for employee service during 2013 would not exceed the sum of the 2013 contributions made by the Authority and employees.

Uncertainty exists about the future obligation of the Authority and its employees to make contributions to the Plan. Such contributions are contingent upon the continuing eligibility of the Authority's employees to participate in the City's Plan. Eligibility for ongoing employee participation in the City's Plan could end if the Authority were to introduce another pension plan. At this time, the Authority and City have no definite plans to establish another pension plan for the Authority, other than an agreement in principle that the Authority should have its own plan in the future. Future obligations of the Authority to make contributions to the Plan may also be subject to other amendments of the existing arrangement agreed-upon by the Authority and the City.

Normal retirement benefits are available upon attainment of age sixty and completion of twenty service years. Early retirement benefits are available upon attainment of age fifty and completion of eight service years. Early retirement benefits may be deferred until age sixty or may be obtained upon retirement at a reduced level. A member who terminates employment after attaining age forty and completing eight service years can sustain eligibility for benefits by continuing contributions through age fifty. A member who terminates employment after attaining fifteen service years, but has been a member since before January 1, 1975, can be vested by continuing contributions through age fifty.

Retirement benefits for employees who were members of the Plan are based upon a percentage of either three-year or four-year average pay, depending on date of hire, subject to

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

certain specified minimum monthly benefit amounts. Special membership and benefit rules apply to those experiencing disability.

The "pension benefit obligation," which is an actuarial present value of credited projected benefits, is a standardized measure for financial statement disclosure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future by the Plan as a result of members' service to date. The measure is intended to help users assess the Plan's funding status on a going concern basis, assess progress made in accumulating sufficient assets to pay benefits when due and make comparisons among public employee retirement systems. The Plan has not reported or attributed measurements of assets or the pension benefit obligation on the basis of the group of members who are Authority employees.

Additional information about the Plan and ten-year historical trend information showing the Plan's progress in accumulating sufficient assets to pay benefits when due is presented in the City's Comprehensive Annual Financial Report.

#### 4. REVENUE AND ACCOUNTS RECEIVABLE

#### Water

Water sales revenue is recognized as earned during the period when water is supplied to customers. Customers are billed on a monthly billing cycle by the Authority based on actual or estimated meter readings. The Authority recognizes unbilled accounts receivable for water service provided prior to year-end that is billed during the following year.

Water accounts receivable are presented net of a reserve for uncollectible amounts. This reserve, based upon historical experience, is recognized coincident with recognition of revenue. At December 31, 2013 and 2012, the reserve for uncollectible water accounts was approximately \$13.07 million and \$13.78 million, respectively. The Authority has rights to utilize collection agencies, service terminations, liens, and real property sales to protect its interests, limit further losses, and motivate payments from delinquent customers.

#### Wastewater Treatment

Although the Authority does not provide wastewater treatment, it assumed responsibility for certain wastewater treatment revenue and expenses beginning in 1996. Pursuant to a 1955 agreement, the City was responsible for paying the Allegheny County Sanitary Authority

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

(ALCOSAN) face amounts for delinquent wastewater treatment receivables. Until 1996, the City undertook to bill and collect these delinquent accounts directly. In 1996, the City and the Authority entered into a memorandum of understanding (MOU) whereby the Authority received assets including rights to wastewater treatment receivables assigned by the City and assumed the City's obligation to pay ALCOSAN for delinquencies. During 2004, the Authority and ALCOSAN executed a first amendment to the 1955 agreement whereby the Authority elected to change the billing structure. Effective May 2004, the Authority began direct billing City residents for current and delinquent wastewater treatment charges and remitting to ALCOSAN the aggregate amount of service charges billed. Wastewater treatment activity and the related assets and liabilities appear on the statements of revenue, expenses and changes in net position and the statements of net position, respectively. At December 31, 2013 and 2012, the reserve for uncollectible wastewater accounts was approximately \$5.65 million and \$5.95 million, respectively.

## 5. CAPITAL ASSETS

Capital assets consisted of the following at December 31, 2013 and 2012:

## NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

## YEARS ENDED DECEMBER 31, 2013 AND 2012

_	Balance at January 1, 2013	_A	dditions		assifications/ Transfers		alance at cember 31, 2013
Capital assets not being depreciated:		Ф	01.700	Φ	(46.200)	Φ	24.105
Construction in progress	\$ 48,681	\$	21,733	\$	(46,309)	\$	24,105
Capital assets being depreciated:	<b>5</b> 20.255		44.221				<b>770 5</b> 0 <b>6</b>
Utility assets	728,275		44,321		-		772,596
Non-utility assets	20,038		1,912				21,950
Total capital assets							
being depreciated	748,313		46,233				794,546
Total capital assets	796,994		67,966		(46,309)		818,651
Accumulated depreciation	(233,389)		(13,431)				(246,820)
Capital assets, net	\$ 563,605	\$	54,535	\$	(46,309)	\$	571,831
	Balance at January 1, 2012	A	Additions		assifications/ Transfers		alance at ember 31, 2012
Capital assets not being depreciated:							
Construction in progress	\$ 62,461	\$	32,963	\$	(46,743)	\$	48,681
Capital assets being depreciated:							
Water and sewer system	102,167		-		(102,167)		-
Utility assets	581,354		46,708		100,213		728,275
Non-utility assets	18,043		41		1,954		20,038
Total capital assets							
being depreciated	701,564		46,749		-		748,313
Total capital assets	764,025		79,712		(46,743)		796,994
Accumulated depreciation	(220,422)		(12,967)		<u>-</u>	(	233,389)
Capital assets, net	\$ 543,603	\$	66,745	\$	(46,743)	\$	563,605

During 2013 and 2012, the Authority received donated utility assets of \$616 and \$2,533, respectively, related to various development projects.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

#### 6. PAYROLL AND RELATED OBLIGATIONS

Payroll and related obligations presented on the statements of net position are comprised of:

	Bal	lance at			Ba	lance at		
	Dece	mber 31,			Dece	mber 31,	Cu	ırrent
		2012	C	hange		2013	Portion	
Compensated absences	\$	661	\$	(16)	\$	645	\$	31
Workers' compensation		265		(174)		91		91
Payroll, withholdings,								
and taxes		537		88		625		625
	\$	1,463	\$	(102)	\$	1,361	\$	747
	Bal	lance at			Ba	lance at		
	Dece	mber 31,			Dece	mber 31,	Cu	ırrent
		2011	C	hange		2012	Po	rtion
Compensated absences	\$	757	\$	(96)	\$	661	\$	5
Workers' compensation		341		(76)		265		164
Payroll, withholdings,								
1.		<b>50</b> 6				527		527
and taxes		536		1		537		537

#### 7. BONDS AND LOANS PAYABLE

To finance its initial capital improvement program, the Authority issued Daily Adjustable Demand Water and Wastewater System Revenue Bonds of \$93,600 in 1984 ("1984 Bonds"). In 1985, the Authority issued Water and Wastewater System Adjustable Rate Tender Revenue Bonds ("1985 Bonds") that accomplished an advance refunding which defeased the 1984 Bonds. In 1986, the Authority issued \$134,700 Water and Wastewater System Adjustable Rate Tender Revenue Bonds ("1986 Bonds") to finance the next phase of its capital improvement program. In July 1991, the Authority issued \$248,329 Water and Wastewater System Revenue Refunding Bonds, Series A of 1991 ("1991 Bonds") which refunded the outstanding 1985 and 1986 Bonds. The principal of defeased 1986 Bonds still outstanding at December 31, 2013 and 2012 is \$59,915 and \$77,320, respectively.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

#### YEARS ENDED DECEMBER 31, 2013 AND 2012

#### Series 1993

In November 1993, the Authority issued \$278,970, Series A Refunding Bonds, ("Series A-1993 Bonds") and \$10,785 Series B Revenue Bonds, ("Series B-1993 Bonds") to finance additional capital improvements. Series A-1993 Bond proceeds of \$276,613 (net of \$3,402 in underwriting fees, FGIC insurance, and other issuance costs) defeased the 1991 Bonds through an advance refunding.

In October of 2008, the bond insurance company and a financial institution entered into a reinsurance agreement whereby the financial institution reinsured certain bond insurance risks of the bond insurance company. During 2009, the bond insurance company for the Series 1993 Bonds had their rating withdrawn by Standard & Poor's and is currently unrated.

The Series A-1993 Bonds bear interest at a fixed rate of 6.5%, payable semi-annually at March 1 and September 1. The outstanding 1993 Bonds are not subject to optional or mandatory redemption.

The 1993 Bonds at December 31, 2013 and 2012 have carrying amounts of \$0 and \$9 million, respectively.

#### Series 1998

In March 1998, the Authority issued \$93,355 Series A First Lien Revenue Bonds ("1998 Series A Bonds"), the proceeds of which were used to defease through an advance refunding the entire balance of 1995 Series A Bonds outstanding (\$89,850); \$36,440 Series B First Lien Revenue Bonds ("1998 Series B Bonds"), the proceeds of which are dedicated to a capital improvements program; and \$101,970 Series C Subordinate Revenue Bonds ("1998 Series C Bonds"), the proceeds of which were used to defease through an advance refunding the entire balance of the 1995 Series B Bonds outstanding (\$98,410). At December 31, 2013 and 2012, the remaining unamortized deferred refunding loss of \$405 and \$435, respectively, on the transaction is shown as a deferred outflow of resources and will be amortized through 2037.

The 1998 Series B Bonds are capital appreciation bonds with an original issuance amount of \$36,440. The 1998 Series B Bonds have maturity values ranging from \$2.3 million to \$26.9 million from 2017 to 2030. The bonds were issued to yield rates from 5.18% to 5.3%. The 1998 Series B Bonds accrue and compound interest on a semi-annual basis and are carried at cost plus accrued interest. Total maturity value of the 1998 Series B Bonds is \$146.8 million.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

#### YEARS ENDED DECEMBER 31, 2013 AND 2012

The 1998B Bonds at December 31, 2013 and 2012, have carrying amounts of \$73 million and \$69 million, respectively.

A portion of the 1998 Bonds is subject to optional redemption in various face amounts beginning March 1, 2008.

#### Series 2003

On September 23, 2003, the Authority issued \$167,390 of Water and Sewer System Revenue Refunding Bonds ("2003 Bonds"). The proceeds of the 2003 Bonds were used to provide funds for the current refunding of a portion of the 1993 Bond Series. In connection with the 2003 debt refundings, the Authority recorded a deferred refunding loss of \$3,162, which is being amortized as an adjustment to interest expense over the life of the bonds using the effective interest method. The unamortized balance of the deferred refunding adjustment is \$0 and \$1,123 at December 31, 2013 and 2012, respectively.

The 2003 Bonds at December 31, 2013 and 2012, have carrying amounts of \$0 and \$45 million, respectively. The Series 2003 bonds were currently refunded during 2013.

#### <u>Series 2007</u>

During March 2007, the Authority issued \$158,895 Series 2007 First Lien Water and Sewer Revenue Bonds ("2007 Bonds"): \$43,720 Series A of 2007 (fixed rate), \$57,585 Series B-1 of 2007 (variable rate demand), and \$57,590 Series B-2 of 2007 (variable rate demand). The purpose of this bond issue was to refund the Series 2002 and Series 2005 Bonds (the refunded bonds). Proceeds of the 2007 Bonds were invested in an escrow account to pay principal and interest on the refunded bonds from the time of refunding through the bonds' earliest optional call dates. In connection with the debt refundings, the Authority recorded a deferred refunding loss of \$6,032, which is being amortized as an adjustment to interest expense over the life of the bonds using the effective interest method. At December 31, 2013 and 2012, the remaining unamortized deferred refunding loss is \$1,396 and \$4,424, respectively. At December 31, 2013, the principal of the defeased 2005 Bonds outstanding was \$42,055.

The Series 2007 B-1 and B-2 bonds were currently refunded during 2013.

The 2007 A Bonds were issued at a bond premium of \$2,660, which is being amortized as an adjustment to interest expense over the life of the bonds using the effective interest method.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

#### YEARS ENDED DECEMBER 31, 2013 AND 2012

The 2007 Series A Bonds bear interest at rates ranging from 4.00% to 5.00%. Interest is payable in semi-annual installments on March 1 and September 1 until maturity. The 2007 Series A Bonds are subject to extraordinary redemption prior to maturity at the option of the Authority in the event of a condemnation, damage or destruction of the water and sewer system.

The 2007 Bonds at December 31, 2013 and 2012, have carrying amounts of \$20 million and \$107 million, respectively.

#### Series 2008

During May 2008, the Authority issued \$93,635 Series 2008 Water and Sewer System First Lien Revenue Bonds ("2008 Fixed Rate Bonds"): \$68,970 Series A of 2008 (fixed rate, taxable) and \$24,665 Series D-1 of 2008 (fixed rate). The purpose of this bond issue was to advance refund portions of certain maturities of the Series 1993A and Series 2003 Bonds, to fund the costs of certain capital additions, to fund the premium for the Bond Insurance Policy securing payments on 2008 Fixed Rate Bonds, and to fund termination payments on certain interest rate swaps.

During June 2008, the Authority issued \$320,515 Series 2008 Water and Sewer System First Lien Revenue Bonds ("2008 Variable Rate Demand Bonds"): \$145,495 Series B of 2008 (variable rate demand), \$51,910 Series C-1 of 2008 (variable rate demand), \$51,885 Series C-2 of 2008 (variable rate demand), and \$71,225 Series D-2 of 2008 (variable rate demand). The purpose of this bond issue was to currently refund the Series 1998A and Series 1998C, to currently refund certain maturities of the Series 2007 B-1 and Series 2007 B-2 Bonds, to advance refund certain maturities of the Series 1998B Bonds, to fund approximately \$98 million of certain capital additions, to fund the premium for the Bond Insurance Policy securing payments on 2008 Variable Rate Demand Bonds, and to fund termination payments on certain interest rate swaps.

In connection with these advance refundings, portions of the proceeds of the 2008 Bonds were deposited into irrevocable trusts with an escrow agent to provide for certain debt service payments on the refunded bonds. The advance refunding resulted in a deferred refunding loss of \$18,119, which is amortized as an adjustment to interest expense over the life of the 2008 Bonds using the effective interest method. At December 31, 2013 and 2012, the remaining unamortized deferred refunding loss was \$12,436 and \$13,348, respectively, and the transaction is shown as a deferred outflow of resources and will be amortized through 2037.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

At December 31, 2013, the principal of the defeased 2003 Bonds outstanding was \$26,130. The maturity value of defeased 1998B compound interest bonds outstanding at December 31, 2013 was \$19,800.

The Taxable 2008 Series A Bonds bear interest at rates ranging from 6.36% to 6.61%. Interest is payable in semi-annual installments on March 1 and September 1 until maturity. The Taxable 2008 Series A Bonds are subject to optional redemption, in whole or in part, on any date, at the option of the Authority. The Taxable 2008 Series A Bonds that mature in 2018 and 2024 are subject to mandatory sinking fund payments beginning in 2017 and continuing through 2024.

The 2008 Series D-1 Bonds (together with the Taxable 2008 Series A Bonds are the 2008 Fixed Rate Bonds) bear interest at rates ranging from 4.50% to 5.00%. Interest is payable in semi-annual installments on March 1 and September 1 until maturity. The 2008 Series D-1 Bonds which mature on or after September 1, 2019 are subject to optional redemption, in whole or in part, on any date, at the option of the Authority at any time on or after September 1, 2018, at 100% of the principal amount plus accrued interest.

The 2008 Series B, C, and D-2 Bonds (2008 Variable Rate Bonds) as originally offered bear interest at a variable rate with interest payments due on the first business day of each month. Interest rates are reset weekly; the fluctuating rate per annum to be determined by the respective remarketing agents. The weekly rate is subject to a cap of 12% per annum.

The Series B Bonds were reoffered on October 16, 2009. The reason for this reoffering was the replacement of expiring standby bond purchase agreements on these variable rate bonds with letters of credit. Bank of America is the letter of credit provider on the Series B-1 Bonds (\$72,750,000) and PNC is the letter of credit provider on the Series B-2 Bonds (\$72,745,000). The reoffering did not change the interest rate mode on these variable rate bonds. Both the Bank of America and the PNC letters of credit were renewed and expired on October 22, 2013. During 2013 the Series B-1 letter of credit was renewed for five years with Bank of America and will expire on October 21, 2018. During 2013 the Series B-2 letter of Credit was renewed with Royal Bank of Canada for three years and will expire on October 21, 2016

During August 2011, the 2008 Series C-1-A, B and C bonds were reoffered. The bonds were reoffered at a term rate of .45% through September 2012. During August 2012, the 2008 Series C-1-A, B and C bonds were again reoffered. The bonds were reoffered at a term rate of .40% through September 2013.

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

#### YEARS ENDED DECEMBER 31, 2013 AND 2012

During November 2009, the remaining C-1 Bonds were reoffered as the C1-D Series of \$26,910,000. These bonds were also issued in a term interest rate mode, fixing the interest rate at 2.625% through September of 2012. During August 2012, the C1-D Series were again reoffered. The bonds were reoffered at a term rate of 1.40% through August 2015.

During September 2013, the 2008 Series C-1-A, B and C bonds were converted and reoffered. The bonds were converted to index interest rate mode. The reoffered bonds are as follows: Series C1-A \$10,000,000; Series C1-B \$10,000,000, and Series C1-C \$5,000,000.

Liquidity facilities provided by JP Morgan Chase on the 2008 C-2 Series bonds have been renewed and are set to expire August 9, 2014. Liquidity facilities provided by PNC on the 2008 D-2 Series bonds have been renewed and are set to expire August 4, 2014.

Variable Rate Bonds are subject to optional redemption, in whole or in part, on any date, at the option of the Authority. The 2008 Series B Bonds that mature on September 1 of 2039 are subject to mandatory sinking fund redemption. The 2008 Series C Bonds that mature on September 1 of 2035 are subject to mandatory sinking fund redemption. The 2008 Series D-2 Bonds that mature on September 1 of 2040 are subject to mandatory sinking fund redemption.

The 2008 Series Bonds are subject to extraordinary redemption prior to maturity at the option of the Authority in the event of a condemnation, damage or destruction of the water and sewer system.

The 2008 Fixed Rate Bonds were issued at a bond premium of \$824, which is being amortized as an adjustment to interest expense over the life of the bonds using the effective interest method.

The 2008 Bonds at December 31, 2013 and 2012, have carrying amounts of \$414 million and \$414 million, respectively.

Variable rate bonds require a liquidity facility and/or a letter of credit. The Authority is subject to the risk that the bank does not renew the credit facility and/or that the pricing changes throughout the life of the bonds. Additionally, the Authority purchased insurance as a credit enhancement on the variable rate bonds. Trading spreads on the bonds and the preservation of the liquidity facility may be largely linked to the credit quality of the insurance provider. Therefore, if there is an event that would adversely affect the investor's perception of the credit quality of the insurer, the Authority could be subject to paying higher credit spreads on the bonds and risk losing the liquidity facility.

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In conjunction with the issuance of the 2008 Variable Rate Bonds, the Authority entered into various pay fixed/receive variable interest rate swaps to effectively change the Bonds' variable interest rates to synthetic fixed rates. These swap transactions are discussed in Note 8: Interest Rate Swaps.

#### Series 2013

During December 2013, the Authority issued \$130,215 Series A First Lien Revenue Refunding Bonds ("2013 Series A Bonds"), the proceeds of which were used to defease through current refunding the entire balance of the Series 2003, Series 2007 B-1, and Series 2007 B-2 and pay certain amounts in respect of termination of certain interest rate swap agreement related to the Series 2007 B-1 and B-2 bonds; \$86,695 Series B First Lien Revenue Bonds ("2013 Series B Bonds"), the proceeds of which are to fund certain water and sewer system capital improvement projects and reimburse the Authority for certain capital expenditures paid for by the Authority. In connection with the debt refundings and swap termination, the Authority recorded a deferred refunding loss of \$16,389, which is being amortized as an adjustment to interest expense over the life of the bonds. The refunding was completed to reduce the Authority's debt service payments over the next 20 years by approximately \$813 and to obtain an economic gain (difference between present values of old and new debt service payments) of \$844.

The 2013 Bonds were issued at a bond premium of \$14,828, which is being amortized as an adjustment to interest expense over the life of the bonds.

The 2013 Bonds at December 31, 2013 and 2012, have carrying amounts of \$217 million and \$0, respectively.

Bonds and state loans payable (PENNVEST) consisted of the following at December 31, 2013 and 2012:

## NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

## YEARS ENDED DECEMBER 31, 2013 AND 2012

		alance at ember 31, 2012	A	dditions	R	eductions	salance at cember 31, 2013
Bonds and loans payable:							
Revenue bonds	\$	644,545	\$	220,651	\$	(140,900)	\$ 724,296
State loans (PENNVEST)		34,063		2,537		(3,284)	 33,316
		678,608		223,188		(144,184)	757,612
Less: Unamortized bond (discount) premium		1,813		15,150		(199)	 16,764
Total bonds and loans	\$	680,421	\$	238,338	\$	(144,383)	\$ 774,376
	_	alance at cember 31, 2011	A	dditions	Ro	eductions	alance at ember 31, 2012
Bonds and loans payable:							
Revenue bonds	\$	653,455	\$	3,555	\$	(12,465)	\$ 644,545
State loans (PENNVEST)		34,747		1,916		(2,600)	34,063
		688,202		5,471		(15,065)	678,608
Less: Unamortized bond (discount) premium		1,948				(135)	 1,813
Total bonds and loans	\$	690,150	\$	5,471	\$	(15,200)	\$ 680,421

Debt service payments of the State Loans at December 31, 2013 are as follows:

		State				
	Pı	rincipal	It	nterest		Total
2014	\$	2,649	\$	487	\$	3,136
2015		2,690		446		3,136
2016		2,725		500		3,225
2017		2,767		515		3,282
2018		2,827		455		3,282
2019-2023		13,733		1,342		15,075
2024-2028		5,863		283		6,146
2029		62				62
	\$	33,316	\$	4,028	\$	37,344

Debt service payments on the 1998, 2007A, 2008, and 2013 Bonds at December 31, 2013 are as follows:

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

	Revenue Bonds					
	I	Principal		Interest		Total
2014	\$	16,615	\$	29,350	\$	45,965
2015		18,145		29,643		47,788
2016		18,700		28,944		47,644
2017		17,714		29,710		47,424
2018		18,572		28,756		47,328
2019-2023		107,677		128,085		235,762
2024-2028		77,026		173,305		250,331
2029-2033		120,972		116,146		237,118
2034-2038		187,770		42,239		230,009
2039-2040		100,469		4,577		105,046
		683,660	\$	610,755	\$	1,294,415
Accretion		40,636			·	
Total	\$	724,296				

Interest payments were calculated for the Variable Rate Bonds using the synthetic fixed rate interest rates as described in Note 8.

Interest incurred for the years ended December 31, 2013 and 2012 on bonds payable, exclusive of capitalized interest and amortization of refunding losses, was approximately \$30 million and \$32 million, respectively. Interest costs for 2013 and 2012 included \$1.2 million and \$1.6 million, respectively, of amortization of the deferred refunding losses.

In accordance with the provisions of the trust indentures for the 1998, 2007A, 2008, and 2013 Bonds, the Authority has created a number of funds that are restricted for specific purposes. The complement of these restricted funds, collectively referred to on the statements of net position as "Restricted Assets" at December 31, 2013 and 2012, was:

#### NOTES TO FINANCIAL STATEMENTS

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YEARS ENDED DECEMBER 31, 2013 AND 2012

	 2013	 2012		
Capital project funds	\$ 75,057	\$ 6,316		
Debt service and reserve funds	13,375	8,348		
Operating reserve account	8,545	8,542		
Other funds	 580	 579		
	\$ 97,557	\$ 23,785		

Among the Authority's debt covenants is one which requires that rates charged by the Authority will be sufficient to satisfy a formula which is intended to ensure that the Authority will be able to satisfy debt service requirements. The trust indenture also requires that revenue collections be deposited into a Revenue Fund and disbursed therefrom as provided for in the trust indenture. This Revenue Fund constitutes the vast majority of unrestricted funds cash and cash equivalents. At December 31, 2013, the Authority was in compliance with this covenant.

#### 8. INTEREST RATE SWAPS

Interest rate swaps disclosures (not in thousands) as of December 31, 2013 and 2012 are presented below:

Interest rate swaps at December 31, 2013 and 2012:

#### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

#### YEARS ENDED DECEMBER 31, 2013 AND 2012

_	Notional Amount	Effective Date	Maturity Date	Rate Paid	Rate Received	Credit Rating		Underlying Bonds					
Hedging derivatives, Cash flow hedges, Receive variable - pay fixed, Interest rate swaps:													
\$	41,325,000 41,320,000 72,747,500 41,464,000 72,747,500 71,225,000	3/9/2007 3/9/2007 6/12/2008 6/12/2008 6/12/2008 6/12/2008	9/1/2033 9/1/2033 9/1/2039 9/1/2035 9/1/2039 9/1/2040	3.932% 3.932% 4.038% 3.998% 4.038% 4.103%	SIFMA SIFMA SIFMA SIFMA SIFMA	A- A+ A- A- A+	Se Se Se	eries 2007 B-2 eries 2007 B-1 eries 2008 B-1 eries 2008 C eries 2008 B-2 eries 2008 D-2	*				
Investment der	Investment derivatives, Receive variable - pay fixed, Interest rate swap:												
62,196,000 6/12/2008 9/1/2035 3.998% SIFMA A+ Series 2008 C  * - These swaps were terminated as part of the Series 2013 Bond issue  Interest Rate Swap — Market Value Information:  Original 12/31/2011 Change 12/31/2012 Change 12/31/2013 Notional Market in Market Market in Market Market													
_	Amount	Value *	·	Value	Val	ue *		Value		Value *			
Hedging deriva	41,325,000 41,320,000 72,747,500 41,518,000 72,747,500 71,225,000	\$ (9,36 (9,37 (22,75 (11,85 (22,75	7,225) \$ (3,241) 4,197) 9,343) 4,197) 9,654)	(736,868) (737,105) 223,150 (241,135) 223,150 604,343 (664,465)	\$ (1) (2) (1) (2) (2) (2)	waps: 0,104,093) 0,110,346) 2,531,047) 2,100,478) 2,531,047) 3,405,311) 0,782,322)	\$ 1 1	N/A N/A 15,433,746 7,709,524 15,433,746 16,173,505 54,750,521	\$	(7,097,301) (4,390,954) (7,097,301) (7,231,806) (25,817,362)			

(117,906,872) \$

Investment derivatives, Receive variable - pay fixed, Interest rate swap:

Total

(17,789,015)

(361,702)

(1,026,167) \$

11,564,286

(18,150,717)

(118,933,039) \$

<sup>\*</sup> The market value is an estimated net present value of the expected cash flows calculated using relevant mid-market data inputs and based on the assumption of no unusual market conditions or forced liquidation.

N/A These swap transactions were terminated on December 11, 2013; see additional discussion below.

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## Description of 2008 Swaps

During fiscal year 2008, the Authority entered into five pay-fixed, receive-variable interest rate swap contracts. The interest rate swaps were effective June 12, 2008. Beginning September 1, 2008, the Authority began to make semi-annual interest payments on the 1<sup>st</sup> of each March and September through September 1, 2035 (two swaps); September 1, 2039 (two swaps); and, September 1, 2040 (for one swap), respectively. The Counterparties make monthly interest payments on the 1<sup>st</sup> of each calendar month, which began July 1, 2008 through September 1, 2035 for two of the swaps; September 1, 2039 for two of the swaps; and September 1, 2040 for one swap.

The intention of the 2008 swaps is to effectively change the Authority's variable interest rate on the \$145,495 Water and Sewer System (Variable Rate Demand) First Lien Revenue Refunding Bonds Series B of 2008, on the \$71,225 Water and Sewer System (Variable Rate Demand) First Lien Revenue Bonds Series D-2 of 2008, and on the \$103,795 Water and Sewer System (Variable Rate Demand) Subordinate Revenue Refunding Bonds Series C of 2008 (the bonds) to synthetic fixed rates of 4.038%, 4.103%, and 3.998%, respectively.

The bonds will accrue interest at a weekly rate that is determined by a remarketing agent on each effective rate date. The interest rate on the bonds may not exceed 12%. Per the interest rate swap agreements, the Authority will receive SIFMA Municipal Swap Index while paying fixed rates of 4.038%, 4.103%, and 3.998%, respectively.

The interest payments on the interest rate swaps are calculated based on notional amounts, all of which reduce, beginning on September 1, 2012 for the 2008 C Bonds, September 1, 2032 for the 2008 D2 Bonds and September 1, 2035 for the 2008 B Bonds, so that the notional amounts approximate the principal outstanding on the respective bonds. The interest rate swaps expire consistent with the final maturity of the respective bonds.

### Description of 2007 Swaps

During fiscal year 2007, the Authority entered into two pay-fixed, receive-variable interest rate swap contracts. The interest rate swaps were effective March 9, 2007. Beginning September 1, 2007, the Authority began to make semi-annual interest payments on the 1<sup>st</sup> of each March and September through September 1, 2033. The Counterparties makes monthly interest payments on the 1<sup>st</sup> of each calendar month, beginning April 1, 2007 through September 1, 2033.

### NOTES TO FINANCIAL STATEMENTS

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The intention of the 2007 swaps was to effectively change the Authority's variable interest rate on the \$41,320,000 Water and Sewer System (Variable Rate Demand) First Lien Revenue Refunding Bonds Series B-1 of 2007 and on the \$41,325,000 Water and Sewer System (Variable Rate Demand) First Lien Revenue Refunding Bonds Series B-2 of 2007 (the bonds) to synthetic fixed rates of 3.932%, respectively.

The bonds accrued interest at a weekly rate that is determined by a remarketing agent on each effective rate date. The interest rate on the bonds may not exceed 12%. Per the interest rate swap agreements, the Authority received SIFMA Municipal Swap Index while paying a fixed rate of 3.932%.

The interest payments on the interest rate swaps were calculated based on notional amounts, both of which reduce, beginning on September 1, 2018, so that the notional amounts approximate the principal outstanding on the respective bonds. The interest rate swaps expire on September 1, 2033 consistent with the final maturity of the bonds.

On December 11, 2013, PWSA terminated the two 2007 interest rate swaps as part of refunding the underlying bonds. PWSA made termination payments of \$6,180,000 for the 2007 B-1 swap and \$6,195,000 for the 2007 B-2 swap. The termination payments were accounted for as part of the deferred refunding loss on the refunding transaction.

### Accounting and Risk Disclosures

During the years ended December 31, 2013 and 2012, the Authority paid \$16,699 and \$17,012, respectively, fixed and received \$396 and \$654, respectively, variable related to their outstanding swap agreements.

As noted in the tables above, current period changes in market value for the interest rate swaps that are accounted for as hedges are recorded on the statements of net position as an adjustment to deferred outflows. Additionally, current period changes in market value for the interest rate swap accounted for as an investment is recorded on the statements of revenues, expenses and changes in net position as a component of investment income.

The cumulative fair market value of the outstanding interest rate swaps of December 31, 2013 and 2012 are reported on the statements of net position as a swap liability.

The Authority has the ability to early terminate the interest rate swaps and to cash settle the transaction on any business day by providing at least two business days' written notice to the counterparty. Evidence that the Authority has sufficient funds available to pay any amount

### NOTES TO FINANCIAL STATEMENTS

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payable to the counterparty must be provided at the time notice is given. At early termination, the Authority will be required to pay or receive a settlement amount which is comprised of the market value of the terminated transaction(s) based on market quotations and any amounts accrued under the contract(s).

Through the use of derivative instruments such as interest rate swaps, the Authority is exposed to a variety of risks, including credit risk, interest rate risk, termination risk, basis risk, and rollover risk.

Credit risk is the risk that a counterparty will not fulfill its obligations. The credit
ratings by Moody's Investors Service, Inc., a nationally recognized statistical rating
organization for the respective counterparties are listed in the table above. If a
counterparty failed to perform according to the terms of the interest rate swap
agreement, there is some risk of loss to the Authority, up to the fair market value of
the swaps.

The Authority currently does not enter into master netting arrangements with its counterparties as such each derivative instrument should be evaluated on an individual basis for credit risk. As the Authority's derivative instruments currently have a negative fair market value position to the Authority at year-end, the Authority is not exposed to credit risk at December 31, 2013.

Concentration of credit risk: The Authority currently has two counterparties, with three and two outstanding interest rate swaps, respectively. The Authority's outstanding market value as of December 31, 2013 and 2012, respectively, is \$(20,915,538) and \$(74,197,421) with one counterparty and \$(11,488,255) and \$(44,735,618) with the second counterparty. Both counterparties operate in the same markets and could be similarly impacted by changes in economic or other conditions.

It is the Authority's policy to require counterparty collateral posting provisions in its non-exchange traded derivative instruments. Their terms require collateral to be posted if the respective counterparty's credit rating falls below BBB+ by Standard & Poor's and the swap insurer becomes bankrupt. The amount of collateral to be posted is calculated based on derivatives in asset positions to the Authority. As of year-end, the counterparties had not and were not required to post collateral for these transactions.

• Termination risk is the risk that a derivative's unscheduled end will affect the Authority's asset/liability strategy or will present the Authority with potentially

### NOTES TO FINANCIAL STATEMENTS

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significant unscheduled termination payments to the counterparty. The counterparties to the interest rate swaps do not have the ability to voluntarily terminate the interest rate swap; however, the Authority is exposed to termination risk in the event that one or more of the counterparties default. As noted above, the Authority terminated two interest rate swaps on December 11, 2013 as part of refunding the underlying variable rate bonds.

- Interest rate risk is the risk that changes in interest rates will adversely affect the fair values of a government's financial instruments or cash flows. The interest rate swap that is accounted for as an investment exposes the Authority to interest rate risk. The interest rate swap is highly sensitive to changes in interest rates; changes in the variable rate will have a material effect on the swap's fair market value. The interest rate swap will terminate on September 4, 2035.
- Basis risk is the risk that arises when variable interest rates on a derivative and an associated bond or other interest-paying financial instrument are based on different indexes. The Authority is subject to basis risk as the interest index on the variable rate arm of the swaps is based on the SIFMA Municipal Swap Index and the variable interest rate on the bonds is based on a different index, a weekly rate that is determined by a remarketing agent. Although expected to correlate, the relationships between different indexes vary and that variance could adversely affect the Authority's calculated payments, and as a result cost savings or synthetic interest rates may not be realized.

The Authority is further subject to basis risk in the event that the underlying bonds become fixed rate Bank Bonds or that the maturity of the underlying bonds is accelerated as discussed in Note 7: Bonds and Loans Payable.

Rollover risk is the risk that a derivative associated with the Authority's debt does not
extend to the maturity of that debt. When the derivative terminates, the associated
debt will no longer have the benefit of the derivative. The Authority is not exposed to
rollover risk as the swap agreements terminate on the same day the last payment is
due on the respective bonds.

### Contingencies

All of the Authority's derivative instruments include provisions that require the Authority to post collateral in the event that the credit ratings of its credit support provider's senior long term, unsecured debt credit rating falls below BBB+ by Standard & Poor's and FSA, the

### NOTES TO FINANCIAL STATEMENTS

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swap insurer, becomes bankrupt. The amount of collateral to be posted is calculated based on derivatives in negative market value positions to the Authority. The collateral is to be posted in the form of cash, U.S. Treasuries or other approved securities. As of year-end, the Authority had not and was not required to post collateral for these transactions.

### 9. INVESTMENTS AND DEPOSITS WITH FINANCIAL INSTITUTIONS

The Authority is authorized to invest in: obligations of the U.S. Government and government-sponsored agencies and instrumentalities; fully insured or collateralized certificates of deposits; commercial paper of the highest rating; repurchase agreements collateralized by government obligations or securities; highly rated bank promissory notes or investment funds or trusts; and, as to trusteed assets, as otherwise permitted by the trust indenture as supplemented and amended in 1998. Throughout the years ended December 31, 2013 and 2012, the Authority invested its funds in such authorized investments. The Authority does not have a formal investment policy which addresses custodial credit risk, interest rate risk, credit risk, or concentration of credit risk.

GASB Statement No. 40, "Deposit and Investment Risk Disclosures," requires disclosures related to the following deposit and investment risks: credit risk (including custodial credit risk and concentration of credit risk), interest rate risk, and foreign currency risk. The following is a description of the Authority's deposit and investment risks:

Custodial Credit Risk – Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. As of December 31, 2013 and 2012, \$33,097 and \$28,647, respectively, of the Authority's bank balance of \$34,097 and \$35,797, respectively, was exposed to custodial credit risk. These amounts are collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name. These deposits have carrying amounts of \$33,756 and \$39,361 as of December 31, 2013 and 2012, respectively, all of which is reported as current assets in the statements of net position.

In addition to the deposits noted above, included in cash and cash equivalents as non-current restricted assets on the statements of net position are the following short-term investments at December 31, 2013 and 2012: money market funds of \$85,913 and \$3,135, respectively, and repurchase agreements of \$0 and \$29, respectively. Of the Authority's \$29 investment in repurchase agreements, at December 31, 2012, all of the underlying securities are held by the investment's counterparty, not in the name of the Authority.

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At December 31, 2013, the Authority held the following investment balances:

			Maturity in years	
	Less		Less	
	Carrying value		than 1 year	
Commonwealth of PA				
Revenue Bonds (Guaranteed				
Investment Contracts)	\$	8,544	\$	8,544
Money market		85,913		85,913
Fixed income		474		474
Commercial paper		2,626		2,626
Total Investments	\$	97,557	\$	97,557

At December 31, 2012, the Authority held the following investment balances:

			Maturity in years	
			Less	
	Carrying value		than 1 year	
Commonwealth of PA				
Revenue Bonds (Guaranteed				
Investment Contracts)	\$	8,541	\$	8,541
Money market		3,135		3,135
Repurchase agreements		29		29
Fixed income		2,082		2,082
Commercial paper		9,998		9,998
Total Investments	\$	23,785	\$	23,785

With the exception of the guaranteed investment contracts, the carrying value of the Authority's investments is the same as their fair market value amount. The Guaranteed investment contracts are carried at amortized cost. Investments of \$11,644 and \$20,621 are included as noncurrent restricted investments on the statements of net position at December 31, 2013 and 2012, respectively. Investments of \$85,913 consisting of money market funds are included as noncurrent restricted cash and cash equivalents on the statement of net position at December 31, 2013. Investments of \$3,164 consisting of

### NOTES TO FINANCIAL STATEMENTS

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money market funds of \$3,135 and repurchase agreements of \$29 are included as noncurrent restricted cash and cash equivalents on the statement of net position at December 31, 2012.

Interest Rate Risk – Interest rate risk is the risk that changes in the interest rates will adversely affect the fair market value of the Authority's investments. The Authority is not subject to interest rate risk as all of its investments at December 31, 2013 and 2012 had maturities of less than one year.

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. As of December 31, 2013, the Authority's investments in the guaranteed investment contracts were rated AAA by Standard & Poor's. The counterparty to the Authority's guaranteed investment contracts is the Commonwealth of Pennsylvania. The Authority's investments in money markets were rated AAA by Standard & Poor's. The Authority's investments in both fixed income and commercial paper at December 31, 2013 were rated A-1 by Standard & Poor's.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. The Authority places no limit on the amount it may invest in any one issuer. The Authority has no investments of greater than 5% with one issuer.

As further described in Note 8, the Authority has a derivative instrument that is accounted for as an investment. Credit and interest rate risks related to this investment are described in Note 8.

### 10. NET POSITION

Net position represents the difference between assets and liabilities. An analysis of net position amounts is as follows:

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### YEARS ENDED DECEMBER 31, 2013 AND 2012

	Decer	December 31,		
	2013	2012 (restated)		
Net investment in capital assets				
Net property, plant, and equipment	\$ 571,831	\$ 563,605		
Debt subject to capital improvements	(738,742)	(648,528)		
Swap liability net of deferred outflow	(6,587)	(18,151)		
Deferred charge on refunding	33,329	22,111		
Accounts payable for capital items	(3,579)	(2,872)		
Funded debt from restricted assets:				
Unspent debt proceeds:				
Capital projects	75,057	6,316		
Debt service and reserve funds	13,375	8,348		
	(55,316)	(69,171)		
Restricted for capital activity and debt service:				
Restricted cash and cash equivalents	85,913	3,164		
Restricted investments	11,644	20,621		
Liabilities related to restricted assets:				
Unspent debt proceeds:				
Capital projects	(75,057)	(6,316)		
Debt service and reserve funds	(13,375)	(8,348)		
	9,125	9,121		
Unrestricted	(8,943)	(5,708)		
Total net position	\$ (55,134)	\$ (65,758)		

### 11. OPERATING LEASE

The Authority leases office space. The term of the lease is for twenty years commencing on August 1, 2007 and ending on July 31, 2027. The lease is subject to an automatic roll-over for five years, if the Authority does not communicate in writing one year prior to expiration that is desires not to extend the lease. The general terms of the lease requires the lessor to provide for utilities, building repairs, maintenance, and real estate taxes.

The total minimum future commitments under the lease for year ending December 31, 2013 are as follows:

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2014	\$ 616
2015	616
2016	616
2017	627
2018	661
2019-2023	3,336
2024-2027	 2,566
	\$ 9,038

The total annual rental for office space was approximately \$644 and \$616 for 2013 and 2012, respectively.

### 12. COMMITMENTS AND CONTINGENCIES

The Authority is proceeding with a capital improvement program which the Authority's independent engineer has estimated will entail expenditure of the existing construction funds and potential future bond issues. As of December 31, 2013, all proceeds of the 2008 bond issue have been spent and a new Series 2013 bond issue budgeting \$75 million is committed for the 2014-2016 capital improvement program.

During July 2012, the Authority contracted with Veolia Water North America (Veolia), an outside management company to direct is operations. The term of the contract was for one year with an optional 6 month extension. Veolia was paid \$150,572 per month. During July 2013, the Authority extended Veolia for an additional 18 months through December 2014 at a cost of \$135,000 per month. In addition, there are various Key Performance Indicators (KPIs) and OPEX initiatives which Veolia will be paid for if or when the requirements are met. During 2013, payments to Veolia for KPIs and OPEX totaled approximately \$1.1 million.

In addition to the matters discussed below and in Note 13, Consent Agreement, various other claims and lawsuits are pending against the Authority. The ultimate outcome of these claims and lawsuits cannot presently be determined and, accordingly, no provision for amounts arising from settlements has been made in these financial statements. In the opinion of management, the effect on the financial statements of potential losses associated with any such claim and/or lawsuit should not be material.

The Authority was insured for general liability coverage through 2001; however, effective January 1, 2002, it became self-insured. In previous years, the Authority established a fund

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YEARS ENDED DECEMBER 31, 2013 AND 2012

to pay for deductibles, small claims, and other litigation costs. At year-end, the balance in this fund was approximately \$580. This fund is grouped with "Restricted Assets" on the statements of net position. During 2013 and 2012, the Authority paid \$0 from this fund for claims, and there is \$0 and \$0 accrued as of December 31, 2013 and 2012, respectively.

During 2013, a complaint was filed against the Authority arising out of a flooding incident that occurred in August 2011 on Washington Boulevard, at the intersection of Negley Run Road and Allegheny River Boulevard in the City of Pittsburgh. The plaintiffs have asserted the Authority was negligent in the maintenance and operations of the sewer lines beneath Washington Boulevard. The Authority plans to file a response. The Authority has recorded a provision for their liability limitation on the statement of net position.

### 13. CONSENT AGREEMENT

The Authority is subject to federal regulation under the Clean Water Act (1977) and regulations adopted under that Act. Among the specific requirements applicable to the Authority's system are those imposed by the United States Environmental Protection Agency's Combined Sewer Overflow (CSO) Policy (1994). On January 29, 2004, the Authority and the City of Pittsburgh executed a Consent Order and Agreement (Order) regarding wet weather sewer overflows within the City. The other signatories to the Order are the Pennsylvania Department of Environmental Protection (DEP) and the Allegheny County Health Department (ACHD).

Generally, the Order requires the Authority and the City to assess the City sewers in order to develop a plan with ALCOSAN to address wet weather sewer overflows within the City. The Order is part of a sewer assessment program for all municipalities served by ALCOSAN. To date, assessment activities have been completed for all accessible critical sewers and separate sanitary sewers with the exception of any additional sewers discovered through continued research and investigation. Ongoing pipe and manhole repairs are being completed in order to provide CCTV access to remaining inaccessible critical/sanitary sewer Assessment activities for non-critical sewers are to be completed on a longer schedule, including completing CCTV at an annual average rate that was utilized to complete the critical/sanitary televising. The majority of accessible non-critical manholes have been inspected with ongoing efforts to complete any remaining or newly identified. In addition to the assessment, the Order requires the Authority and the City to implement the Nine Minimum Controls to reduce combined sewer overflows, and to perform repairs and maintenance of deficiencies revealed by the assessment. The Authority maintains an expedited response to significant structural failures of the sewer system where imminent structural failures are determined by a professional engineer and prioritized for repair.

### NOTES TO FINANCIAL STATEMENTS

(Dollars expressed in thousands unless otherwise indicated)

YEARS ENDED DECEMBER 31, 2013 AND 2012

Ongoing sewer line replacement, point repair, lining, point lining, and Gunite projects have been implemented to address structural deficiencies.

Given the scope of the Order, the size of the City sewer system, and the various conditions and/or deficiencies that may be discovered by the assessment, it is difficult to predict the total cost of compliance with the Order. Moreover, it is difficult to predict what, if any, large-scale and/or regional capital improvements may be required after the completion of the assessment to address wet weather sewer overflows in the City and in the ALCOSAN service area. The Authority hired two engineering firms to assess and model the sewer system, and submitted its plans to comply with the Order to DEP in July of 2013 as required. The Authority, along with the other impacted local municipalities, is awaiting a response from DEP on its proposed plan. Costs associated with Order compliance will be reflected in the capital improvement program and funded by proceeds of potential future bond issuances.



### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### YEAR ENDED DECEMBER 31, 2013

	Federal CFDA			
Federal Grantor/Pass-Through Grantor/Program Title	Number	Ex	Expenditures	
United States Department of Environmental Protection:				
Passed through the Pennsylvania Department of Environmental				
Protection:				
Capitalization Grants for Drinking Water State Revolving Funds	66.468	\$	457,742	
ARRA - Capitalization Grants for Drinking Water State Revolving Funds	66.468		96,507	
Total CFDA 66.468			554,249	
Capitalization Grants for Clean Water State Revolving Funds	66.458		250,607	
Total Expenditures of Federal Awards		\$	804,856	

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED DECEMBER 31, 2013

### 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards of the Pittsburgh Water and Sewer Authority is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts may differ from amounts presented in, or used in the preparation of the basic financial statements.

### 2. BASIS OF ACCOUNTING

The information in this schedule is presented using the accrual method of accounting.

### 3. DETERMINATION OF FEDERAL EXPENDITURES

The amount of federal expenditures for the United States Department of Environmental Protection loan represents the expenditures incurred under the loan during the year ended December 31, 2013.

# Pittsburgh Water and Sewer Authority

Independent Auditor's Reports Required by OMB Circular A-133

Year Ended December 31, 2013



Pittsburgh

503 Martindale Street Suite 600 Pittsburgh, PA 15212 Main 412.471.5500

Fax 412.471.5508

Harrisburg

3003 North Front Street Suite 101 Harrisburg, PA 17110 Main 717.232.1230 Fax 717.232.8230 Butler

112 Hollywood Drive Suite 204 Butler, PA 16001 Main 724.285.6800 Fax 724.285.6875

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Directors Pittsburgh Water and Sewer Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Pittsburgh Water and Sewer Authority (Authority) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated April 21, 2014.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Board of Directors
Pittsburgh Water and Sewer Authority
Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Others Matters

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Maher Duessel

Pittsburgh, Pennsylvania April 21, 2014



# Pittsburgh

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# <u>Independent Auditor's Report on Compliance for the Major Federal Program and on</u> Internal Control over Compliance Required by OMB Circular A-133

Board of Directors Pittsburgh Water and Sewer Authority

#### Report on Compliance for the Major Federal Program

We have audited the Pittsburgh Water and Sewer Authority's (Authority) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that could have a direct and material effect on the Authority's major federal program for the year ended December 31, 2013. The Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Authority's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

### Opinion on the Major Federal Program

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2013.

#### **Report on Internal Control over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with

Board of Directors
Pittsburgh Water and Sewer Authority
Independent Auditor's Report on Compliance for the Major Federal Program and on Internal Control Over Compliance

the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Maher Duessel

Pittsburgh, Pennsylvania April 21, 2014

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# YEAR ENDED DECEMBER 31, 2013

I.

I.	Su	mmary of Audit Results		
	1.	Type of auditor's report issued: Unmodified		
	2.	Internal control over financial reporting:		
		Material weakness(es) identified? ☐ yes ☒ no Significant deficiencies identified that are not considered to be material weakness(es)? ☐ yes ☒ none reported		
	3.	Noncompliance material to financial statements noted? $\square$ yes $\boxtimes$ no		
	4.	Internal control over major programs:		
		Material weakness(es) identified? ☐ yes ☒ no Significant deficiencies identified that are not considered to be material weakness(es)? ☐ yes ☒ none reported		
	5.	Type of auditor's report issued on compliance for major programs: Unmodified		
	6.	Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133? $\square$ yes $\boxtimes$ no		
	7.	Major Programs:		
		CFDA Number(s)  66.468 Capitalization Grants for Drinking Water State Revolving Funds ARRA - Capitalization Grants for Drinking Water State Revolving Funds		
	8.	Dollar threshold used to distinguish between type A and type B programs: \$300,000		
	9.	Auditee qualified as low-risk auditee? ⊠ yes □ no		
II	. Fin	ndings related to the financial statements which are required to be reported in accordance with GAGAS.		
No matters were reported.				
III.	Fir	ndings and questioned costs for federal awards.		

No matters were reported.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED DECEMBER 31, 2013

No Findings in Prior Year